

REPORT 2 OF THE COUNCIL ON SCIENCE AND PUBLIC HEALTH (I-08)
Improving Medical Practice and Patient/Family Education to Reverse the Epidemic of Nonmedical
Prescription Drug Use and Addiction
(Resolution 813, I-07)
(Reference Committee K)

EXECUTIVE SUMMARY

Objective: To review data on the nonmedical use of prescription controlled substances in the United States, especially as it pertains to youths and young adults and to note programs or organizations that have devoted resources to educating parents about the nonmedical use of prescription drugs by teens. The report also summarizes information on the clinical use of opioid analgesics and benzodiazepine-type compounds and their long-term safety and effectiveness, including the potential for misuse, and briefly notes methods or tools that have been developed to ensure appropriate patient selection and minimize the risk of substance misuse or diversion when these drugs are prescribed for therapeutic purposes.

Methods: English-language reports on studies using human subjects were selected from a MEDLINE search of the literature from 1966 to March 2008. Additional articles were identified by manual review of the references cited in these publications. Web sites of the Substance Abuse and Mental Health Services Administration, American Society of Addiction Medicine, American Psychiatric Association, American Academy of Pain Medicine, National Center on Addiction and Substance Abuse at Columbia University, Partnership for a Drug Free America, the White House Office on National Drug Control Policy, and the College on Problems of Drug Dependence were searched for relevant publications.

Results: Opioid therapy can relieve pain and improve mood and functioning on a long-term basis in a subset of patients with chronic pain. Screening for a patient's predisposition to and patterns of prior drug misuse/addiction is an important consideration in the safe and effective use of opioid analgesics in patients with chronic noncancer pain. Aberrant behaviors and substance use disorders, including addiction, appear to be less of a problem in chronic pain patients without a current or past history of alcohol/illicit drug use or substance misuse/addiction. In outpatients, benzodiazepines are used primarily for the treatment of anxiety and sleep disorders, and as muscle relaxants. Most benzodiazepine use is intermittent, relatively brief, and for symptom relief. Physiological dependence on benzodiazepines can develop with therapeutic doses. Misuse of benzodiazepines generally involves either deliberate misuse by individuals who use benzodiazepines for their euphoriant effects; use to enhance the effects of opioids, including methadone; use to temper the effects of cocaine or other stimulants; use to alleviate withdrawal or abstinence syndromes for various substances; or use to augment the effects of alcohol. Stimulants are used primarily in the treatment of attention deficit hyperactivity disorder in children and adults, as appetite suppressants, and in patients with narcolepsy.

Conclusion: Several stakeholders have responsibilities for maintaining a clinical practice environment that is conducive to the appropriate use of controlled substance in treating both acute and chronic conditions, while minimizing inappropriate use and diversion of these substances for nonmedical use. Approaches involve prudent patient selection and clinical practice; prevention programs, including minimizing diversion and reducing demand with prevention program for those at risk; and education for all those involved. Physicians are in an important position to educate and influence patients regarding safe practices associated with the use and home storage of prescription drug supplies. The report's recommendations propose relevant organized medicine and physician activities.

REPORT OF THE COUNCIL ON SCIENCE AND PUBLIC HEALTH

CSAPH Report 2 - I-08

Subject: Improving Medical Practice and Patient/Family Education to Reverse the Epidemic of Nonmedical Prescription Drug Use and Addiction (Resolution 813, I-07)

Presented by: Carolyn B. Robinowitz, MD, Chair

Referred to: Reference Committee K (Lynne M. Kirk, MD, Chair)

1 Resolution 813 (I-07), “Improving Medical Practice and Patient/Family Education to Reverse the
2 Epidemic of Prescription Drug Misuse and Addiction,” introduced by the American Society of
3 Addiction Medicine and referred by the House of Delegates, asked:

4
5 That our American Medical Association collaborate with the American Academy of Pain
6 Medicine, the American Society of Addiction Medicine, the American Psychiatric
7 Association, the American College of Emergency Medicine, and others, to develop
8 continuing medical education curricula aimed at reducing the epidemic of misuse of and
9 addiction to controlled substances, especially by youth;

10
11 That our AMA encourage the Accreditation Council for Graduate Medical Education and
12 the [Association of American Medical Colleges] to incorporate appropriate curricula into
13 graduate and undergraduate medical education aimed at minimizing the incidence of
14 unauthorized/non-medical use of opioids, opioid receptor agonists, benzodiazepines, and
15 benzodiazepine receptor agonists;

16
17 That our AMA encourage medical specialty societies to develop practice guidelines and
18 performance measures that would increase the likelihood of safe medical practice and
19 targeted patient education around topics such as: (a) any practitioner writing a prescription
20 for an opioid, an opioid receptor agonist, a benzodiazepine, or a benzodiazepine receptor
21 agonist would document that they have screened for addiction before writing a
22 prescription, by asking simple questions such as “Have you ever had a problem with or
23 received treatment for addiction to or withdrawal from alcohol or other drugs?” or “Do you
24 have a family history of alcohol or other drug addiction?”; (b) any practitioner writing a
25 prescription for an opioid, an opioid receptor agonist, a benzodiazepine, or a
26 benzodiazepine receptor agonist would document that they have educated their patient that
27 there is the potential for the development of tolerance, withdrawal, or addiction with the
28 use of the therapeutic agent; (c) any practitioner writing a prescription for an opioid, an
29 opioid receptor agonist, a benzodiazepine, or a benzodiazepine receptor agonist would
30 document that they have educated their patient about the risk of youth or others diverting to
31 their own use left-over supplies of the therapeutic agent; (d) any practitioner writing a

1 prescription for an opioid, an opioid receptor agonist, a benzodiazepine, or a
2 benzodiazepine receptor agonist would document that they have advised their patient to
3 protect controlled substances supplies from unintended use by others, such as by using lock
4 boxes or medicine cabinet locks akin to the way many persons use kitchen or bathroom
5 cabinet locks to prevent unintentional or otherwise harmful use of home solvents or
6 cleansers by infants or teens; (e) any practitioner writing a prescription for an opioid, an
7 opioid receptor agonist, a benzodiazepine, or a benzodiazepine receptor agonist would
8 document that they have educated their patient to protect controlled substances supplies
9 from unintended use by others, such as by advising the patient to safely dispose of any
10 unused supplies rather than keeping them in the home as an unwitting supply of agents for
11 use by teenagers; (f) any practitioner writing prescriptions for an opioid, an opioid receptor
12 agonist, a benzodiazepine, or a benzodiazepine receptor agonist for medium-to-long term
13 plans of care, document their intended strategy for safe and effective opioid or sedative-
14 hypnotic discontinuation when the need for further medical treatment with such an agonist
15 is no longer present; and
16

17 That our AMA collaborate with the federal Centers for Substance Abuse Prevention and
18 Substance Abuse Treatment to develop any reasonable and prospectively-effective strategy
19 to actively involve physicians as being “a part of the solution” to the epidemic of
20 unauthorized/non-medical use of controlled substances.
21

22 Resolution 813 focuses on the appropriate clinical use of opioid analgesics and benzodiazepine-
23 type drugs; recent trends indicating a surge in the nonmedical use of such agents; the potential for
24 development of substance use disorders or addiction when these agents are used on a long-term
25 basis; and the need for appropriate dialogue with patients and education on the benefits and risks of
26 these drugs, including the potential for diversion by family members. With respect to the 4th
27 Resolve, both Centers are located within the Department of Health and Human Services Substance
28 Abuse and Mental Health Services Administration (SAMHSA). The Center for Substance Abuse
29 Prevention “works with [s]tates and communities to develop comprehensive prevention systems
30 that create healthy communities.” The Center for Substance Abuse Treatment “promotes the
31 quality and availability of community-based substance abuse treatment services for individuals and
32 families who need them” and works with states and community-based groups to “improve and
33 expand existing substance abuse treatment services under the Substance Abuse Prevention and
34 Treatment Block Grant Program.”
35

36 This Council previously reviewed the use of opioids for chronic noncancer pain, and as part of a
37 larger report, their use in treating neuropathic pain.^{1,2} Other reports also have been developed by
38 our AMA on issues related to appropriate pain management and the use of opioid analgesics in
39 recent years.³⁻⁵ The Council also notes that Report 11-A-07 of the Council on Medical Education,
40 “The Status of Education in Substance Use Disorders in America’s Medical Schools and Residency
41 Programs,”⁶ addresses the 2nd Resolve of Resolution 813 (I-07); therefore, this issue is not further
42 discussed in this report.
43

44 This report reviews data on the nonmedical use of prescription drugs in the United States, including
45 stimulants, especially as it pertains to youths and young adults and notes programs or organizations
46 that have devoted resources to educating parents about the nonmedical use of prescription drugs by
47 teens. The report also summarizes information on the clinical use of opioid analgesics and
48 benzodiazepine-type compounds and their long-term safety and effectiveness, including the
49 potential for misuse, and briefly notes methods or tools that have been developed to ensure

1 appropriate patient selection and minimize the risk of substance misuse or diversion when these
2 drugs are prescribed for therapeutic purposes. Council on Science and Public Health (CSAPH)
3 Report 8-A-08, "Substance Use and Substance Use Disorders," provides further information on the
4 terminology and criteria applicable to the field of substance use disorders.⁷

5 Methods

6
7 English-language reports on studies using human subjects were selected from a MEDLINE search
8 of the literature from 1966 to March 2008 using the terms "opioid-related
9 disorders/diagnosis/epidemiology/*prevention & control," "*pain/drug therapy," and "*substance
10 abuse/detection." Additionally, the terms "analgesics, opioid," OR "benzodiazepines" were used in
11 combination with "*administration and dosage," "therapeutic use," "treatment outcome," "adverse
12 effects," "physician's practice patterns," "addiction," "abuse," and "dependence." Additional
13 articles were identified by manual review of the references cited in these publications. Web sites of
14 the SAMHSA, American Society of Addiction Medicine, American Psychiatric Association,
15 American Academy of Pain Medicine, National Center on Addiction and Substance Abuse at
16 Columbia University, Partnership for a Drug Free America, White House Office of National Drug
17 Control Policy, and the College on Problems of Drug Dependence were searched for relevant
18 publications.

19
20 Trends in the Nonmedical Use of Controlled Substances

21
22 Multiple surveys on the nonmedical use of prescription drugs, emergency department visits related
23 to prescription controlled substances, admission to treatment facilities for substance dependence,
24 retail sales of controlled substances, and unintentional deaths due to prescription controlled
25 substances have steadily risen over the last 15 years. Behaviors associated with the nonmedical use
26 of prescription drugs are highly comorbid with other psychiatric disorders.⁸

27
28 Population Surveys. The National Survey on Drug Use and Health (NSDUH) showed that
29 nonmedical use of psychotherapeutics in the past year in persons aged 12 years and older increased
30 to 16.3 million or 6.6% of the U.S. population in 2006 (up from 2.9% in 1996); opioid analgesics
31 accounted for 80% of the total.⁹ Prescription psychotherapeutic agents covered in this survey
32 include opioid analgesics, tranquilizers, stimulants, and sedatives. Nearly 7 million persons, or
33 2.8% of the U.S. population aged 12 years and older, used prescription-type psychotherapeutic
34 drugs nonmedically in the past month in 2006. The nonmedical use of opioid analgesics increased
35 significantly from 4.4 million users in 2002 to 5.2 million individuals in 2006, with the largest
36 increase occurring in persons aged 18 to 25 years.

37
38 In 2006, 2.6 million persons aged 12 years or older used psychotherapeutics nonmedically for the
39 first time, including opioid analgesics (2.2 million), tranquilizers (1.1 million), stimulants
40 (845,000), and sedatives (267,000). Overall, youths and young adults report misusing these
41 opioids more often than all other illicit drugs combined, except marijuana. Adolescents and young
42 adults constitute the majority of first-time nonmedical users of prescription opioids. NSDUH
43 excludes individuals not in "households" and therefore probably underestimates population
44 nonmedical drug use.¹⁰

45
46 Similarly, the 2007 Monitoring the Future Survey (MTF), while showing an overall lower use of
47 illicit drugs and alcohol in America's youth, found that the nonmedical use of prescription opioids
48 remains elevated.¹¹ MTF surveys school-based youth, and does not capture dropouts, a group that
49 has elevated rates of nonmedical drug use. A recent survey conducted by the Partnership for a Drug

1 Free America indicated that nearly 20% of teens reported misusing pain medications, stimulants, or
2 tranquilizers that were not prescribed to them.¹²

3
4 Emergency Room Visits. The Drug Abuse Warning Network (DAWN) receives reports of
5 emergency department (ED) episodes involving the nonmedical use of legal drugs. Nearly 600,000
6 U.S. ED visits in 2005 involved the nonmedical use of prescription or over-the-counter
7 pharmaceuticals or dietary supplements, an increase of 21% from 2004. Visits increased 33% for
8 stimulants, 24% for opioid analgesics (most commonly hydrocodone, oxycodone, and methadone),
9 and 19% for benzodiazepines. Compared with 1995, ED visits attributable to opioid analgesics
10 have increased 200% and those attributable to benzodiazepines have increased ~140%.¹³⁻¹⁵ These
11 data cannot be used to identify whether the drugs were obtained from a legitimate prescription, as
12 opposed to other sources, and DAWN does not discriminate between visits associated with suicide
13 attempts and inadvertent overdoses or adverse events.¹⁰ Also, individuals can re-enter this database
14 on multiple occasions and be counted as additional cases.

15
16 Treatment Facilities. Data on problems with substance dependence emanate from the Treatment
17 Episode Data Set (TEDS) report, which provides information on the demographic and substance
18 abuse characteristics of annual admissions to treatment for alcohol and drug dependence in
19 facilities that report to individual state administrative data systems. TEDS admissions for primary
20 misuse of opiates other than heroin increased from 1% of all admissions in 1995 to ~4% in 2005.¹⁶
21 This database provides evidence that substance dependence or addiction to prescription opioids is
22 increasing, but because it includes only treatment facilities that receive state funding, it cannot be
23 used to estimate the prevalence of substance misuse/dependence in the general population.¹⁰

24
25 Retail Sales. Large increases in retail sales of stimulants and opioid analgesics have been recorded
26 by the Drug Enforcement Administration (DEA) Office of Diversion Control over the last decade
27 (Table 1).¹⁷ Hydrocodone-combination products are the most commonly prescribed medication in
28 the United States. More than 110 million prescriptions were issued in 2007, far exceeding the
29 number of prescriptions for the second and third most prescribed medications—cholesterol-
30 lowering atorvastatin, with about 63 million prescriptions, and the antibiotic amoxicillin, with about
31 52 million prescriptions.¹⁸

32
33 Other Consequences. Unintentional drug poisoning mortality rates increased 18% per year from
34 1990 to 2002.¹⁹ Between 1999 and 2002, the number of opioid analgesic poisonings recorded on
35 death certificates increased 91%.²⁰ Whether these figures can be directly linked with pain
36 management practices is highly questionable.²¹

37 38 Sources of Prescription Drugs Used for Nonmedical Purposes

39
40 Typically, opioids and benzodiazepines are not diverted by patients who actually use them
41 therapeutically for pain relief or treatment of symptomatic anxiety or insomnia. However, drug
42 diversion can occur anywhere along a line from the manufacturer/wholesale distributor to the
43 prescriber, hospital or retail pharmacy, or the patient. The actual contribution that poor prescribing
44 practices or fraudulent activity on the part of prescribers makes to the supply of diverted controlled
45 substances is unknown. Based on NSDUH, drugs used for nonmedical purposes are obtained for
46 free or taken or purchased from friends or relatives two-thirds of the time.⁹ Eighty percent of
47 individuals who received drugs for free believed their source obtained the prescription from a
48 single prescriber. Depending on the age group, 18% or more individuals reporting nonmedical use
49 obtained their prescription from a single prescriber; however, less than 3% reported “doctor

1 shopping” to obtain controlled substances. Figures derived from NSDUH are relevant for a portion
2 of the “supply” side of prescription drugs for nonmedical use, but offer no information about the
3 motives for such use.

4 The vast majority of stimulants are prescribed for the treatment of attention deficit hyperactivity
5 disorder (ADHD). The Council recently examined the clinical use of stimulants in the treatment of
6 ADHD, and noted the increase in stimulant prescriptions that has occurred over the last 15 years
7 (CSAPH Report 10, A-07). A recent systematic review examined the nonmedical use and
8 diversion of stimulants prescribed for ADHD.²² Most information on this subject has been gleaned
9 from school-based surveys and/or interviews. Teens and college-age students use these substances
10 to maintain alertness, as an aid in studying, for their mood elevating/stimulant effects, or for
11 experimentation.²³ Youth with ADHD who are being treated with stimulants are commonly
12 approached to provide, sell, or trade their prescription medication; a smaller subset of patients with
13 ADHD misuse their own medication.^{22,24,25} The majority of those who engage in nonmedical use or
14 diversion of stimulants have comorbid substance use disorders.^{25,26} Poor medication compliance,
15 diversion, and nonmedical use of stimulants also are relatively common among adult ADHD
16 patients.²⁷

17
18 Physicians generally believe the three main mechanisms of diversion to be “doctor shopping,”
19 patient deception, and forgery or altered prescriptions.²⁸ Among individuals seeking admission to
20 substance use treatment programs for OxyContin® addiction, 78% of subjects reported the drug
21 had not been prescribed for them, and a similar percentage reported prior treatment for a substance
22 use disorder.²⁹

23
24 In addition to outright prescription fraud, thefts from the distribution chain and access to illegal
25 online pharmacies are important sources of controlled substances diverted into the illicit market.³⁰
26 Sources of fraudulent prescriptions include legitimate prescription pads that are stolen from
27 physicians' offices, alteration of original prescriptions, and computer-generated prescription pads or
28 fictitious prescriptions. The National Center on Addiction and Substance Abuse at Columbia
29 University, in an update of a previous report, identified 159 Internet sites selling prescription
30 opioids, sedative-hypnotics, and stimulants during a one-week period in 2008; 85% of these sites
31 did not require a valid prescription (i.e., either they explicitly stated that no prescription was
32 needed, made no mention of a prescription [47%], or offered on “online consultation” in lieu of a
33 prescription [38%]).³¹

34
35 When the illicit marketplace and subgroups of users are examined, numerous sources of diversion
36 are revealed, including prescribers and pharmacists; parents, relatives, and friends; “doctor
37 shopping”; leftover medications; personal visits to non-US countries; burglaries; and “sneak
38 thefts.”³²

39
40 Improving Patient/Family Education. The discussion above regarding common sources for the
41 nonmedical use of prescription drugs, particularly among youth, and the increasing trends for such
42 use, highlight the need for a more direct approach to address this problem. Both the Partnership for
43 a Drug Free America and the White House Office of National Drug Control Policy (ONDCP) have
44 devoted significant resources to educating prescribers, parents, and the public about the realities of
45 nonmedical prescription drug use. Our AMA has partnered with both organizations to help with
46 their messaging. The Partnership has developed a FactSheet for parents, as well as a more
47 comprehensive Toolkit; informative and instructive videos for download also are available
48 (www.drugfree.org). The ONDCP has several resources available for combating nonmedical
49 prescription drug use, including educational reports and “open letters” for both school professionals

1 and prescribers that can be downloaded and customized to help educate parents on this issue
 2 (www.theantidrug.com/resources/teen-rx.aspx). Prescribers can assist by reinforcing the message
 3 that patients (and especially parents) should make sure that their prescriptions for controlled
 4 substances are monitored and are kept in a safe place.

5
 6 Clinical Use of Opioid Analgesics

7
 8 Pharmacology. Opioid analgesics act at stereospecific receptors (*mu*, *kappa*, *delta*) within the
 9 central nervous system to reduce transmission of pain impulses at spinal and supraspinal levels, and
 10 affect the emotional response to pain at higher centers. Clinically relevant analgesics are
 11 predominately *mu* receptor agonists and include morphine (immediate- and sustained-release),
 12 codeine (alone or combined with acetaminophen), fentanyl (transdermal, oromucosal delivery),
 13 hydrocodone (opioid constituent in Vicodin®, Lortab®), oxycodone (opioid constituent in
 14 Percodan®, OxyContin®), hydromorphone (Dilaudid®), levorphanol (Levo-Dromoran®), and
 15 methadone.

16
 17 Prescriptions for Opioids. Within the last two decades, advocacy efforts have succeeded in
 18 establishing a practice environment more conducive to managing acute nociceptive pain in patients
 19 suffering from cancer, terminal illness, and human immunodeficiency virus infection. Practice
 20 guidelines issued by national authorities, improvements in state pain policies, and ethical
 21 imperatives also have contributed, along with requirements for hospitals to document, monitor, and
 22 adequately treat acute pain. Prescriptions for opioid analgesics have increased substantially over
 23 the last decade, with more prescriptions being written for indications that do not involve cancer or
 24 terminal illness. Additionally, prescriber demographics have shifted for some products (e.g.,
 25 OxyContin®, methadone).

26
 27 Pain Management. Because adequate doses of opioid analgesics are highly effective in the
 28 treatment of acute nociceptive pain, and long-term opioid maintenance therapy of patients with
 29 opioid addiction can be accomplished safely, substantial interest developed in the potential clinical
 30 use of opioids for chronic noncancer pain.

31
 32 Numerous randomized controlled clinical trials have demonstrated the ability of opioids to reduce
 33 pain intensity in patients with various chronic pain conditions (e.g., back and neck pain,
 34 osteoarthritis, rheumatoid arthritis, regional soft tissue pain syndromes)^{1,33-41} and various
 35 neuropathic pain syndromes, although larger doses may be required in the latter.^{2,41-48}
 36 Improvement in function and quality of life may be less consistent. Generally, these trials were
 37 relatively short (2 to 8 weeks, although some lasted 16 to 32 weeks) and utilized daily doses
 38 equivalent to ≤180 mg of morphine. More recently, the safety and efficacy of extended/sustained-
 39 release formulations of oxycodone, morphine, or oxymorphone have been demonstrated in patients
 40 with back pain or osteoarthritis.⁴⁹⁻⁵²

41
 42 Potent opioids (e.g., morphine, oxycodone) are more effective than less potent derivatives (e.g.,
 43 codeine, propoxyphene, tramadol), especially compared with nonsteroidal anti-inflammatory drugs
 44 (NSAIDs) and tricyclic antidepressants. However, approximately 1 in 3 patients discontinues
 45 therapy because of inadequate pain relief or adverse effects within the first several weeks, mostly
 46 constipation and nausea.^{53,54} Other adverse effects associated with long-term therapy that can be
 47 problematic include suppression of the hypothalamic pituitary adrenal axis and hypothalamic
 48 pituitary gonadal axis, and possibly immunosuppressive effects.⁵⁵ Mechanisms associated with
 49 failed analgesia and adverse outcomes include opioid tolerance and opioid-induced abnormal pain

1 sensitivity or hyperalgesia.⁵⁶ The need for increased opioid doses during long-term therapy may be
2 the result of pharmacologic tolerance, disease progression, or the phenomenon of opioid-induced
3 abnormal pain sensitivity or hyperalgesia. In the latter cases, detoxification from high-dose opioids
4 may improve pain management.^{57,58}
5

6 Long-term Use. Although results of short-term randomized trials were encouraging, questions
7 began to be raised about the efficacy of long-term opioid use in such patients. Because long-term
8 randomized trials are not feasible, most evidence has been obtained from open label extension
9 studies (that tend to be enriched with opioid responders), and survey data. For example, a
10 population-based survey in Denmark of patients with chronic pain of more than 6 months' duration
11 found that opioid usage was associated with concurrent moderate to severe pain, poor self-reported
12 health, unemployment, higher use of the health care system, and poor quality of life.⁵⁹ Another
13 open label, uncontrolled, registry study involving patients who previously participated in controlled
14 trials of controlled-release oxycodone for osteoarthritis, diabetic neuropathy or low back pain, and
15 who continued to require opioid analgesia for moderate to severe pain found that only 18% of
16 patients remained on therapy after 3 years, with a modest need for dose escalation.⁶⁰
17

18 Systematic reviews and meta-analyses have been conducted to gain better insight into the question
19 of long-term effectiveness.⁶¹⁻⁶⁴ Results of these analyses also have been mixed, because they either
20 combined trials of nociceptive and neuropathic pain, combined trials involving weak (or
21 ineffective) regimens with more potent opioids, and used various definitions or criteria to identify
22 emergent substance use problems. In general, these reviews indicate that opioid therapy relieves
23 pain and improves mood and functioning on a long-term basis in a minority of patients with
24 chronic pain. Discontinuation due to adverse events (nausea, constipation, and somnolence) or
25 insufficient pain relief is common, and a subset of patients is identified with substance use
26 disorders or aberrant drug taking behaviors during therapy (see below).
27

28 Pain Management versus Substance Use Disorders and Addiction

29

30 There is widespread agreement that a “balanced approach” to the clinical use of prescription
31 opioids is needed so that risk management strategies and diversion control do not interfere with
32 appropriate use of opioids to relieve pain and suffering.¹⁰ As noted in CSAPH Report 8-A-08,
33 vulnerability to developing a substance use disorder is based on interplay of the characteristics of
34 the substance (ie, reinforcing properties); substance availability and cost; genes; environmental
35 influences; social interactions; developmental history and experiences; and other host factors,
36 including the presence of other psychiatric disorders.⁷
37

38 Patients with chronic pain frequently experience comorbid mood, anxiety, or somatization
39 disorders; the presence of these disorders increases the risk that patients also will exhibit substance
40 use disorders or aberrant drug taking behaviors.^{65,66} According to the most recent National
41 Epidemiologic Survey on Alcohol and Related Conditions data, 18% to 20% of the U.S.
42 population with a substance use disorder have a co-occurring independent anxiety or mood
43 disorder. Similarly, more individuals with substance use disorders have an alcohol use disorder
44 and *vice versa*.

1 Substance Use Disorders/Addiction Associated with Therapeutic Exposure to Opioids

2
3 Subpopulations who misuse prescription opioids generally include the following: (1) individuals
4 who use illicit opioids (e.g., heroin) and who turn to prescription opioids when their supply of illicit
5 drugs is compromised; (2) polysubstance users, who use opioids within their framework of
6 substance use (and some individuals with a primary opioid use disorder); and (3) patients with
7 chronic pain who develop an opioid substance use disorder *de novo* after initial exposure to opioids
8 in the course of legitimate treatment.¹⁰ During short-term treatment for nociceptive pain, substance
9 use disorders or addiction virtually never arise *de novo*.⁶⁷ In one of the first case series reporting on
10 the use of opioids in chronic noncancer pain, substance misuse occurred in 2 of 38 patients (~5%),
11 both of whom had a prior history of such misuse.⁶⁸ These low rates of potential substance misuse
12 were generally accepted until problems with prescription opioids began to be reported anew in
13 epidemiologic studies, and clinical observations involving patients treated with opioids on a long-
14 term basis suggested larger problems.⁶⁹

15
16 A systematic review published in 1992 concluded that the occurrence of substance use disorders in
17 chronic pain patients treated with opioid analgesics approached 19%.⁷⁰ Subsequently, other reports
18 suggested significant rates of substance misuse in these patients. A problem in adequately
19 evaluating this issue is the lack of diagnostic criteria that are applicable to the pain management
20 setting. That is, many of the criteria for diagnosis of substance abuse or substance dependence in
21 the *Diagnostic and Statistical Manual of Mental Disorders* (DSM) IV-TR (and previously DSM
22 III)⁷¹ are commonplace occurrences in patients with chronic noncancer pain treated therapeutically
23 with long-term opioids (or could easily manifest in patients with inadequately controlled pain), and
24 therefore do not signal a substance use disorder *per se*.

25
26 DSM IV-TR does not use the term “addiction.” Addiction is defined as “a primary, chronic,
27 neurobiological disease, with genetic, psychosocial, and environmental factors influencing its
28 development and manifestations. It is characterized by behaviors that include one or more of the
29 following: impaired control over drug use, compulsive use, continued use despite harm, and
30 craving.” Once again, some of these criteria could easily manifest in patients with inadequately
31 controlled pain and have nothing to do with addictive illness.

32
33 Consequently, while some investigators have relied on DSM criteria, many others have created
34 various definitions and thresholds to identify substance use disorders or addiction in patients with
35 chronic pain treated with opioids (i.e., physician subjective evaluation, occurrence of steady or
36 unexplained dose escalation, “drug craving,” early refills, lost prescriptions, “drug seeking
37 behavior,” multiple prescription sources, or positive urine/toxicology screening). Accordingly, the
38 reported rates of substance use problems in studies involving chronic pain patients have varied
39 widely from 0% to 50%.⁷² In attempts to provide some clarity, alternate criteria for evaluating the
40 presence of a substance use disorder/addiction or aberrant drug-taking behaviors in patients treated
41 with opioids have been developed (Tables 2-4).⁷³⁻⁷⁵

42
43 Furthermore, a high percentage of patients presenting to interventional pain management settings
44 are already taking opioids, and a proportion test positive for illicit drugs (23%) or have positive
45 urine tests for opioids despite denying current use (12%).⁷⁶ A high rate of positive urine drug tests
46 occurs in patients maintained on chronic opioid therapy; 21% to 45% of such patients have positive
47 urine screens, defined as the presence of an illicit drug or an additional nonprescribed controlled
48 medication in the urine, or the absence of the prescribed opioid.⁷⁷⁻⁷⁹ A recent evidence-based
49 review of the available studies (n=41) on the development of substance abuse/addiction and

1 aberrant drug-related behaviors in patients with chronic noncancer pain who were being treated
2 with long-term opioid therapy determined that the substance abuse/addiction rate was 3.27% and
3 aberrant drug-taking behavior occurred in 11.5% of patients. These conditions were rare (0.19%
4 and 0.59%, respectively) in individuals with no previous or current history of abuse/addiction.⁸⁰
5 However, in concert with the findings noted above, in urine toxicology groupings, 20% of patients
6 either had no prescribed opioid in the urine and/or a nonprescribed opioid in the urine, and 14%
7 had illicit drugs in the urine.

8 9 Screening and Monitoring/Adherence

10
11 Based on the above findings, screening for a patient's predisposition to and patterns of prior drug
12 misuse/addiction is an important consideration in the safe and effective use of opioid analgesics in
13 patients with chronic noncancer pain. A multitude of screening tests for stratifying risk of aberrant
14 drug related behaviors or substance use disorders/addiction have been developed, including
15 adaptation of tests originally developed for alcohol screening (e.g., CAGE, Short Michigan
16 Screening Test). These approaches attempt to identify patients who may not be suitable candidates
17 for long-term therapy, or who may require stricter adherence monitoring. Current approaches have
18 been recently reviewed and some of the more common tools are noted in Table 5.^{56,72,81-89}

19
20 Adherence Monitoring. Direct approaches to monitoring adherence to therapy are urine drug
21 testing and prescription monitoring programs; the latter approach was recently evaluated in Board
22 of Trustees Report 8 (A-08), "Prescription Drug Monitoring to Prevent Abuse of Controlled
23 Substances."³ Urine drug testing assists in evaluating patients' compliance with prescribed
24 regimens of controlled substances, and detects the misuse of other prescribed drugs or illicit
25 substances.

26
27 Controlled Substances Agreement. Controlled substance agreements are another tool to foster
28 appropriate management when opioids are used in patients with chronic noncancer pain. These
29 agreements clarify parameters of treatment; explicate patient and physician responsibility; inform
30 patients of expectations and role(s); and, address potential consequences if these obligations and
31 responsibilities are not upheld. A sample agreement is available from the American Academy of
32 Pain Medicine.

33
34 Opioid Risk Management. Summary guidelines previously offered by this Council for a prudent
35 approach to prescribing opioids for chronic pain and implementing the necessary controls to
36 minimize opioid misuse and diversion are still relevant (Table 6).¹ Patient compliance can be
37 improved by combining the use of screening tests, urine testing, and treatment agreements. Also,
38 because a substantial percentage of chronic noncancer pain patients evaluated in multidisciplinary
39 treatment programs are already taking opioid medication, the prescription of opioids to such
40 patients is influenced to a large degree by the patient's pain behavior (nonverbal communication of
41 pain, distress, and suffering). These programs, and most pain treatment specialists, endorse an
42 approach that utilizes opioids as an adjunct within a comprehensive treatment strategy that employs
43 behavioral interventions in combination with other modalities to improve patients' coping and
44 functional status.

45 46 Benzodiazepines

47
48 Pharmacology. Benzodiazepine binding sites are part of a macromolecular complex comprising the
49 receptor for gamma-aminobutyric acid (GABA), the most common inhibitory neurotransmitter in

1 the human central nervous system. Benzodiazepines facilitate GABA-ergic neurotransmission and
 2 potentiate postsynaptic inhibition by allosterically increasing the affinity of GABA_A receptors for
 3 GABA and increasing the amount of chloride current generated by GABA_A receptor activation.
 4 Zolpidem (a nonbenzodiazepine) acts in a similar fashion as a benzodiazepine receptor agonist, and
 5 other drugs (zopiclone, eszopiclone, zaleplon) have binding domains located close to or
 6 allosterically coupled to benzodiazepine receptors. Benzodiazepines differ primarily in their
 7 potency and pharmacokinetics. Although tolerance develops to the sedative and psychomotor
 8 effects of benzodiazepines, anxiolytic effects appear to be maintained in the absence of dose
 9 escalation.^{90,91}

10
 11 Adverse drug events include short-term, long-term, and discontinuation-related events (see below).
 12 Studies on the association between long-term benzodiazepine use and brain abnormalities have
 13 yielded conflicting results. Such therapy does not result in detectable structural abnormalities;⁹²
 14 impairments in certain cognitive domains (ie, visuospatial ability, speed of mental processing, and
 15 verbal learning) may be evident, but these also could be attributable to the presence of anxiety
 16 disorders themselves.^{93,94} Long-term use may cause daytime somnolence, blunted reflexes, memory
 17 impairment, and an increased risk of falls and hip fractures in the elderly, as well as substance
 18 dependence or addiction (see below).

19
 20 Historical Overview. Benzodiazepines became widely available in the 1960s and soon replaced
 21 other drugs for the treatment of generalized anxiety and sleep disorders, based on their rapid onset
 22 of action, margin of safety, and lower risk of tolerance and dependence. In the 1980s, high potency
 23 benzodiazepines were found to be more effective than other drugs for panic disorder. In the 1990s,
 24 selective serotonin reuptake inhibitors gained a place in the treatment of anxiety disorders, thereby
 25 affecting the clinical use of benzodiazepines for these conditions.⁹⁵ During this entire period,
 26 benzodiazepines were the cornerstone of treatment for insomnia. Although the benzodiazepines are
 27 still prescribed, the benzodiazepine receptor agonists and modulators (zolpidem, zopiclone,
 28 eszopiclone, zaleplon) are now the most highly prescribed treatments for insomnia. Except for
 29 these newer treatments of insomnia, much of the primary literature on the clinical uses of
 30 benzodiazepines was established 20 to 30 years ago.

31
 32 The state of knowledge on the first 30 years of benzodiazepine usage was evaluated in a Task
 33 Force Report of the American Psychiatric Association (APA) in 1990.⁹⁶ Most of the conclusions
 34 in this report remain valid today:

- 35
- 36 • Most benzodiazepine use is intermittent, relatively brief, and for symptom relief.
- 37 • Long-term users are more often older, have chronic physical as well as psychiatric illness,
- 38 experience psychological distress, and report that the drug is therapeutic.
- 39 • A small percentage of patients use therapeutic doses for self-medication of symptoms.
- 40 • Physiological dependence on benzodiazepines can develop with therapeutic doses; the
- 41 degree of dependence and intensity of withdrawal symptoms are influenced by the dose,
- 42 duration of treatment, abruptness of discontinuation (or taper schedule), and the
- 43 pharmacokinetic properties of the individual agent.
- 44 • Symptoms expressed after discontinuation of, or between doses during, long-term therapy
- 45 may reflect withdrawal, rebound effects, or recurrence of illness.
- 46 • Sedation, cerebellar dysfunction (motor incoordination, vertigo), psychomotor retardation
- 47 (i.e., drowsiness, poor concentration, mental confusion) and memory impairment are the
- 48 most common side effects.

- 1 • With long-term use, risks of chronic toxicity, including cognitive impairment,
2 physiological dependence and discontinuation symptoms, exist.
- 3 • Benzodiazepines do not strongly reinforce their own use. When abuse does occur, it is
4 usually among individuals who are also misusing other drugs or alcohol.

5
6 The APA Task Force Report was not able to consider emerging data on the use of certain high
7 potency and shorter acting benzodiazepines, and the benzodiazepine receptor agonists had not yet
8 been developed. However, most of the findings of this Task Force were reaffirmed by an expert
9 international consensus panel in 1999.⁹⁷

10 11 Current Patterns of Use

12
13 As noted above in the Trends section, tranquilizers and sedatives represent classes of
14 psychotherapeutic substances that are subject to nonmedical use. Such use has increased in recent
15 years, but not to the extent described for opioid analgesics. Several benzodiazepines or receptor
16 site agonists are among the top 200 prescribed drugs in the United States, most commonly the
17 hypnotics zolpidem, zolpidem CR, and eszopiclone, and the high potency anxiolytic
18 benzodiazepines alprazolam, lorazepam, and clonazepam.¹⁸

19
20 Benzodiazepine receptor agonists and modulators have largely replaced the benzodiazepines for the
21 treatment of insomnia. Zolpidem CR and eszopiclone (Lunesta®) are labeled for the treatment of
22 chronic insomnia. Behaviorally, these drugs generate sedative effects at lower doses than other
23 typical benzodiazepines (i.e., anxiolytic, muscle relaxant, anticonvulsant) and thus are asserted to
24 have a lower risk of misuse, tolerance, dependence, and residual effects compared with
25 benzodiazepines, although rebound insomnia occurs following discontinuation and prolonged high
26 dose usage has been reported.⁹⁸⁻¹⁰⁴

27 28 Clinical Use

29
30 Anxiety disorders are chronic illnesses that impair daily functioning.¹⁰⁵ They can be difficult to
31 treat and are associated with significant morbidity and mortality.¹⁰⁶⁻¹⁰⁹ Benzodiazepines can be
32 useful in the treatment of generalized anxiety disorder, panic disorder and/or agoraphobia, social
33 phobia, performance anxiety, anxiety due to a general medical condition, and possibly substance-
34 induced anxiety disorders. Long-term therapeutic users rarely escalate their doses.¹¹⁰⁻¹¹² However,
35 when long term therapy is required, selective serotonin reuptake inhibitors may be preferred.

36
37 Benzodiazepine receptor agonists/modulators and certain benzodiazepines are marketed for the
38 treatment of insomnia. Benzodiazepines also are used in the management of alcohol withdrawal,
39 seizure disorders, skeletal muscle spasms, and in larger doses for spasticity and as preanesthetic
40 medication for the induction of sedation or amnesia prior to certain procedures.

41
42 Concerns about the use of benzodiazepines in patients with alcohol use disorders have been
43 expressed, but one prospective study of long-term users, some of whom had co-existing alcohol use
44 disorders found that the dosage of benzodiazepines remained stable, and little association existed
45 between benzodiazepine use and the onset of a new alcohol use disorder.¹¹³ An early study on this
46 topic found that 94% of recently detoxified alcoholic patients who were prescribed
47 benzodiazepines as needed for anxiety reported the medication to be helpful in staying sober over a
48 1-year period; 1 in 7 ended up taking the benzodiazepine daily.¹¹⁴ Another study of patients
49 referred for treatment of benzodiazepine dependence found that 40% of such individuals had a

1 prior history of alcohol abuse or dependence, but the pattern of long-term benzodiazepine use was
2 one of low daily doses, with attempts to decrease the dose or stop taking the medication.¹¹⁵

3 4 Benzodiazepine Use, Nonmedical Use, and Dependence

5
6 Despite the relatively positive findings of the APA Task Force Report, concerns about the
7 substance dependence/addiction liability of benzodiazepines continue to be expressed. Some
8 patients who begin a therapeutic trial of benzodiazepines for an anxiety or sleep disorder eventually
9 escalate their dosage or take the drug for a longer period than intended¹¹⁶⁻¹²⁰; however,
10 benzodiazepines are rarely the preferred drug of abuse. An estimated 80% of benzodiazepine
11 abuse is part of polydrug abuse, most commonly with opioids.¹²¹ Benzodiazepine-type drugs do
12 not display the direct reinforcing properties typical of other substances that are commonly misused
13 (e.g., opioids, alcohol, cocaine, amphetamine); however, their reinforcing properties are more
14 apparent in subjects with histories of drug or alcohol misuse, or in patients with anxiety or sleep
15 disorders.¹²²⁻¹²⁷ Rapid-onset benzodiazepines are more reinforcing and those with a shorter duration
16 of action may have a higher potential for misuse potential because of the need for frequent dosing
17 to mitigate withdrawal symptoms.¹²⁸ Therefore, the misuse of benzodiazepines generally involves
18 one of the following: (1) deliberate misuse by individuals who use benzodiazepines for their
19 euphoriant effects; (2) use to enhance the effects of opioids, including methadone; (3) use to
20 temper the effects of cocaine or other stimulants; (4) use to alleviate withdrawal or abstinence
21 syndromes for various substances; or (5) use to augment the effects of alcohol.

22
23 Long-term therapeutic use may cause physical dependence, but if this development is not
24 associated with aberrant drug seeking behavior, it does not constitute addiction. Development of
25 physical dependence is closely related to the dose used and the duration of use. It does not imply
26 misuse or loss of benefit, but rather a need for tapering of treatment at discontinuation.⁹¹ The vast
27 majority of individuals with a high degree of benzodiazepine dependence also misuse other
28 psychoactive substances and have significant psychiatric comorbidity (major depression, panic
29 disorder, generalized anxiety disorder, personality disorders).¹²⁹⁻¹³¹

30
31 Discontinuation/Withdrawal Symptoms. Attempts at withdrawing benzodiazepines may cause
32 anticipatory anxiety, rebound insomnia, irritability, and other symptoms that perpetuate a spiral of
33 dependency and abuse.¹³² Pseudowithdrawal is a psychological or subjective withdrawal that
34 occurs as a result of a patient's apprehension about discontinuing medication.¹³³ A significant
35 percentage of long-term users may be reticent or fearful of attempting drug holidays.¹³⁴ In patients
36 who experience withdrawal, the most significant factor is duration of treatment plus the dose and
37 rate of tapering.¹³⁵ Certain withdrawal symptoms (ie, nervousness, difficulty sleeping, agitation,
38 irritability, difficulty concentrating) may mimic an anxiety disorder, but mitigate with time,
39 whereas a recurrence of anxiety persists and may worsen. In some cases, anxiety symptoms may
40 "rebound" above the baseline intensity existing before therapy. Other withdrawal symptoms
41 (depending on severity) may include sensory hypersensitivity, tinnitus, perceptual changes,
42 tremors, and in more severe cases, myoclonic jerking or seizures. Not all long-term users taking
43 therapeutic doses exhibit withdrawal symptoms on discontinuation; when they occur, withdrawal
44 symptoms can be managed by gradual tapering.¹³⁶⁻¹³⁸ Brief intervention combined with institution
45 of a tapering schedule is effective in promoting discontinuation or significant lowering (~50%) of
46 daily dosages in long-term users.^{139,140}

47
48 One-half to two-thirds of patients with benzodiazepine dependence can be successfully tapered in
49 the short term, and about half of these remain benzodiazepine free.¹⁴¹ More predictive of success

1 are: offering a tapering program, lower daily dosage at discontinuation starting point, patient self-
2 initiated dosage reduction, less severe dependence, and lack of alcohol misuse.

3
4 Long-term Users. In individuals with no previous history of substance misuse, long-term
5 prospective studies and epidemiologic surveys have found that the majority of patients not only
6 rarely escalate their dosage, but tend to decrease the required dosage over time.^{110-112,141} Long-term
7 benzodiazepine users are generally older, have comorbid mental health disorders and/or suffer from
8 chronic diseases, report a lower perceived health status, and use more avoidance coping behavior
9 compared with short-term users.^{142,143} Initial benzodiazepine prescriptions to older adults are
10 typically intended for the treatment of anxiety or insomnia. A significant minority develops a
11 pattern of long-term use, raising concerns about tolerance and dependence.¹⁴⁴ From a safety
12 perspective, several issues require assessment when a decision is made to prescribe a sleep
13 medication, including next day residual effects and the potential for abuse, tolerance, and
14 dependence. In many elderly patients, the benefits of these drugs may not justify the increased
15 risks of falls and cognitive impairment, particularly if the patient has pre-existing risk factors for
16 cognition or psychomotor dysfunction.¹⁴⁵ Although not necessarily recommended, in some patient
17 populations receiving care in mental health settings, up to one-third of patients with depression also
18 may receive prescriptions for benzodiazepines.¹⁴⁶ However, even very long-term users can
19 successfully discontinue or substantially reduce their use of medication with supervised tapering
20 and/or cognitive behavioral therapy.¹⁴⁷

21 22 Clinical Guidance

23
24 The APA Task Force Report noted that before prescribing benzodiazepines, physicians should⁹²:

- 25 • Assess the potential therapeutic benefit versus long-term risk of dependency and likelihood
26 of discontinuation symptoms, and potential toxicity.
- 27 • Evaluate patients for current or past alcohol or other drug dependence.
- 28 • Understand that the risks of cognitive impairment, physical dependence, and
29 discontinuation symptoms are all more likely with high doses; duration of therapy >4
30 months; advanced age; current or prior history of substance dependence; and use of higher
31 potency, shorter half-life benzodiazepines.
- 32 • Understand that for some patients, the benefits of ongoing treatment with benzodiazepines
33 clearly outweigh the risks; typically these are patients with demonstrable persistent anxiety
34 as a component of medical illness that cannot otherwise be treated.
- 35 • Appreciate that long-term nightly use of benzodiazepines for treatment of insomnia is
36 probably not warranted for most patients and may be especially hazardous in the elderly;
37 however, some elderly patients can sleep only with the assistance of a benzodiazepine.

38
39 Summary. Physicians should “use the lowest benzodiazepine doses that are therapeutic and treat
40 for the shortest duration of time as indicated by the patient’s condition; ongoing daily maintenance
41 treatment should be decided on a case-by-case basis, and they should regularly reevaluate these
42 patients in order to ensure that continued use is therapeutic and warranted. Special caution should
43 be taken when benzodiazepines are prescribed to the elderly or to those with a current or prior
44 history of substance abuse or dependence.”⁹²

45
46 Physicians also should “discuss the goals and limitations of benzodiazepine therapy with the
47 patients, including the meaning of physical dependence and its implication; adopt a dynamic stance
48 to treatment designed to determine the lowest effective dose and a plan for discontinuation; and

1 reevaluate the need for treatment in the short term and over the long term with intermittent
2 structured attempts to taper the drug.”⁹¹

3

4 CONCLUSION

5

6 Several stakeholders have responsibilities for maintaining a clinical practice environment that is
7 conducive to the appropriate use of controlled substances in treating both acute and chronic
8 conditions, while minimizing inappropriate use and diversion of these substances for nonmedical
9 use. These stakeholders include various federal agencies (Food and Drug Administration, DEA,
10 National Institute on Drug Abuse, Substance Abuse and Mental Health Services Administration),
11 state medical boards, physicians and other health care professionals, patients and their families, and
12 the pharmaceutical industry. Approaches involve prudent patient selection and clinical practice,
13 prevention programs including minimizing diversion and reducing demand with prevention
14 programs for those at risk, and education of all those involved. The recommendations below
15 propose relevant organized medicine and physician activities.

16

17 RECOMMENDATIONS

18

19 The Council on Science and Public Health recommends that the following recommendations be
20 adopted in lieu of Resolution 813 (I-07), and that the remainder of this report be filed:

21

- 22 1. That our American Medical Association (AMA) collaborate with relevant medical specialty
23 societies to develop continuing medical education curricula aimed at reducing the epidemic of
24 misuse of and addiction to prescription controlled substances, especially by youth. (Directive to
25 Take Action)
- 26 2. That our AMA encourage medical specialty societies to develop practice guidelines and
27 performance measures that would increase the likelihood of safe and effective clinical use of
28 prescription controlled substances, especially psychostimulants, benzodiazepines and
29 benzodiazepines receptor agonists, and opioid analgesics. (Directive to Take Action)
- 30 3. That our AMA encourage physicians to become aware of resources on the nonmedical use of
31 prescription controlled substances that can assist in actively engaging patients, and especially
32 parents, on the benefits and risks of such treatment, and the need to safeguard and monitor
33 prescriptions for controlled substances, with the intent of reducing access and diversion by
34 family members and friends. (Directive to Take Action)
- 35 4. That our AMA consult with relevant agencies on potential strategies to actively involve
36 physicians in being “a part of the solution” to the epidemic of unauthorized/nonmedical use of
37 prescription controlled substances. (Directive to Take Action)
- 38 5. That our AMA support research on: (a) firmly identifying sources of diverted prescription
39 controlled substances so that solutions can be advanced; and (b) issues relevant to the long-
40 term use of prescription controlled substances. (Directive to Take Action)
- 41
- 42
- 43
- 44

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Table 1. Retail Sales of Opioid Medications and Stimulants (Grams of Medication)

Substance	1997	2002	2006	% Change
Amphetamine base	1,345,338	5,050,056	7,759,292	576%
Methylphenidate	8,029,771	11,099,677	15,895,770	198%
Codeine	22,242,049	20,284,867	16,955,450	-24%
Oxycodone	3,732,637	20,533,350	34,632,256	928%
Hydrocodone	8,072,700	17,769,369	28,229,679	350%
Meperidine	2,382,762	2,609,324	2,530,510	7%
Methadone	397,189	2,328,286	5,986,487	1507%
Morphine	4,378,578	7,995,001	14,679,305	335%
Fentanyl base	55,484	204,450	380,129	686%

Table 2. Criteria for Problematic Opioid Use⁶⁹

1. The patient displays an overwhelming focus on opiate issues during pain clinic visits that occupies a significant proportion of the pain clinic visit and impedes progress with other issues regarding the patient's pain. This behavior must persist beyond the third clinic treatment session.
2. The patient has a pattern of early refills (3 or more) or escalating drug use in the absence of an acute change in his or her medical condition.
3. The patient generates multiple telephone calls or visits to the administrative office to request more opiates, requests early refills, or has problems associated with the opiate prescription. A patient may qualify with fewer visits if he or she creates a disturbance with the office staff.
4. There is a pattern of prescription problems for a variety of reasons that may include lost medications, spilled medications, or stolen medications.
5. The patient has supplemental sources of opiates obtained from multiple providers, emergency rooms, or illegal sources.

Table 3. Drug Use Behaviors Relatively More Predictive and Less Predictive of Addiction⁷⁰

More Predictive	Less Predictive
<ul style="list-style-type: none"> • Selling prescription drugs • Prescription forgery • Stealing or “borrowing” drugs from others • Injecting oral formulations • Obtaining prescription drugs from nonmedical sources • Concurrent abuse of alcohol or illicit drugs • Multiple dose escalation or other noncompliance with therapy despite warnings • Multiple episodes of prescription “loss” • Repeatedly seeking prescriptions from other clinicians or from emergency rooms without informing prescriber or after warnings to desist • Evidence of deterioration in the ability to function at work, in the family, or socially that appears to be related to drug use • Repeated resistance to changes in therapy despite clear evidence of adverse physical or psychological effects from the drug 	<ul style="list-style-type: none"> • Aggressive complaining about the need for more drugs • Drug hoarding during periods of reduced symptoms • Requesting specific drugs • Openly acquiring similar drugs from other medical sources • Unsanctioned dose escalation or other noncompliance with therapy on 1 or 2 occasions • Unapproved use of the drug to treat another symptom • Reporting psychic effects not intended by the clinician • Resistance to a change in therapy associated with “tolerable” adverse effects with expressions of anxiety related to the return of severe symptoms

Table 4. Patterns Suggesting Addiction in Chronic Pain Patients⁷¹

Adverse consequences/harm due to use

- Intoxicated/somnolent/sedated
- Declining activity
- Irritable/anxious/labile mood
- Increasing sleep disturbance
- Increasing pain complaints
- Increasing relationship dysfunction

Impaired control over use/Compulsive use

- Reports lost or stolen prescriptions or medications
- Frequent early renewal requests
- Urgent calls or unscheduled visits
- Abusing other drugs or alcohol
- Cannot produce medications on request
- Withdrawal noted at clinic visits
- Observers report overuse or sporadic use

Preoccupation with use due to craving

- Frequently misses appointment unless opioid renewal expected
- Does not try nonopioid treatments
- Cannot tolerate most medications
- Requests medications with high reward
- No relief with anything except opioids

Table 5. Screening for Risk of Opioid Misuse

Test	Number of Items	Description
Prescription opioid checklist ⁶⁹	Five (see Table 3) behaviors observable in the clinic setting	Prescription abuse checklist to be used by physicians; patients meeting ≥ 3 criteria are misusers
Prescription drug use questionnaire ⁷⁸	42-item questionnaire evaluating 6 domains	Structured interview completed by physician
Screening toll for addiction risk (STAR) ⁷⁹	14 true and false questions	Completed by patient
Pain Assessment and Documentation Tool (PADT) ⁸⁰	Assesses 4 domains	Completed by physician
Pain Medication Questionnaire (PMQ) ⁸¹	26-item self-report instrument to assess risk for aberrant drug related behaviors	Completed by patient
Screener and Opioid Assessment for Patients with Pain (SOAPP) ⁸²	24-item questionnaire designed to assess risk for aberrant drug-related behaviors	Completed by patient
Opioid Risk Tool (ORT) ⁸³	10 yes/no questions	Completed by patient
Scoring System to Predict Outcome (DIRE) ⁸⁴	Assesses 4 domains (diagnosis, intractability, risk, efficacy)	Completed by physician

Table 6. Elements of Various Guidelines on the Use of Opioids in Chronic Pain¹

<p><u>Evaluation of the Patient—History and Physical Examination</u></p> <ul style="list-style-type: none"> • Obtain a pain history and assess impact of pain on social, occupational, physical, and psychological function • Review previous diagnostic studies, other consultations/opinions, and previous surgical and medical interventions. • Review medical, psychiatric and substance abuse history and assess coexisting diseases or conditions. • Conduct a directed physical examination <p><u>Treatment Plan and Objectives</u></p> <ul style="list-style-type: none"> • Establish working diagnosis and medical indication for treatment with opioids • Outline measurable outcome objectives (eg, pain control, activities of daily living, functional improvement) • Provide informed consent on the risks and benefits associated with opioids. • Discuss the conditions under which opioids will be prescribed and possibly discontinued <p>The use of a single prescribing source and pharmacy should be encouraged where practical. Some practitioners may employ a written agreement that specifies conditions of prescribing, including use of urine toxicology, and the conditions under which the prescribing may be terminated such as evidence of misuse. The latter may include repeated loss or theft of medication, unsanctioned escalation of dosage, acquisition of opioids from other sources despite adequate treatment, or other aberrant behaviors.</p> <p><u>Periodic Review</u></p> <ul style="list-style-type: none"> • Assess the safety and efficacy of treatment (eg, subjective pain ratings, functional changes, quality of life, opioid side effects) • Assess for compliance and evidence of medication misuse • Reassess the nature of the pain complaint to confirm that opioid therapy is still warranted <p>With regard to the treatment plan and periodic review, a therapeutic trial of sufficient duration (several weeks) for initial dose titration, with frequent reviews and efficacy assessment to establish the value of opioid therapy, is recommended. The regularly scheduled administration of pure opioid agonists with a long duration of action may be more effective than pain contingent use alone.</p> <p><u>Consultation</u></p> <ul style="list-style-type: none"> • Referral to a specialist in pain medicine may be warranted depending on the expertise of the practitioner and the complexity of the problem • Referral to an addiction specialist is often indicated for patients with a history of addiction or substance use disorder. • Referral to a psychiatrist or psychologist may be indicated in cases with significant psychiatric comorbidity or behavioral influences. <p><u>Documentation.</u> Accurate, complete, and contemporary medical records should be maintained. Additionally, specific documentation is warranted on:</p> <ul style="list-style-type: none"> • Evaluation • Diagnoses, including the reason for opioid prescribing if not readily obvious from the diagnoses • All prescriptions written • Overall pain management plan • Consultations received • Written patient instructions, consents, or agreements • Periodic review of patient status, including outcome assessments that support continued prescription of opioids
